SCOTTSDALE CITY COUNCIL GENERAL PLAN AMENDMENT MEETING MINUTES THURSDAY, DECEMBER 1, 2016



CITY HALL KIVA 3939 N. DRINKWATER BOULEVARD SCOTTSDALE, AZ 85251

CALL TO ORDER

Mayor W.J. "Jim" Lane called to order a General Plan Amendment Meeting of the Scottsdale City Council at 5:45 P.M. on Thursday, December 1, 2016, in the City Hall Kiva.

ROLL CALL

Present:

Mayor W.J. "Jim" Lane; Vice Mayor Kathleen S. Littlefield; and

Councilmembers Suzanne Klapp, Virginia Korte, Linda Milhaven, Guy

Phillips, and David N. Smith

Also Present:

Acting City Manager Brian Biesemeyer, City Attorney Bruce Washburn,

City Treasurer Jeff Nichols, City Auditor Sharron Walker, and

City Clerk Carolyn Jagger

PLEDGE OF ALLEGIANCE - Troop 2326, Troop Leader Britt Kimball

INVOCATION - Pastor Josh Rairdan, Scottsdale Bible Church

MAYOR'S REPORT

Mayor Lane announced that Scottsdale was named among the top 10 "Digital Cities" for the fourth consecutive year. Mayor Lane presented Chief Information Officer Brad Hartig with the award and congratulated the Information Technology Department on their accomplishments.

PRESENTATION/INFORMATION UPDATES - None

PUBLIC COMMENT - None

NOTE: MINUTES OF CITY COUNCIL MEETINGS AND WORK STUDY SESSIONS ARE PREPARED IN ACCORDANCE WITH THE PROVISIONS OF ARIZONA REVISED STATUTES. THESE MINUTES ARE INTENDED TO BE AN ACCURATE REFLECTION OF ACTION TAKEN AND DIRECTION GIVEN BY THE CITY COUNCIL AND ARE NOT VERBATIM TRANSCRIPTS. DIGITAL RECORDINGS AND CLOSED CAPTION TRANSCRIPTS OF SCOTTSDALE CITY COUNCIL MEETINGS ARE AVAILABLE ONLINE AND ARE ON FILE IN THE CITY CLERK'S OFFICE.

REGULAR AGENDA

- 1. Desert Mountain Parcel 19 General Plan Amendment, Rezoning, and Conditional Use Permit (5-GP-2016, 17-ZN-2016, and 6-UP-2016)
 Requests:
 - 1. Adopt **Resolution No. 10647** approving a Major General Plan Amendment to the City of Scottsdale 2001 General Plan to change the land use designation from Employment (6.1± acres), Commercial (29.8± acres), Office (29.9± acres), Developed Open Space (18.8± acres), and Rural Neighborhoods (7.1± acres) to Suburban Neighborhoods (55.5± acres) and Developed Open Space (Golf Courses) (36.2± acres) on a 92±-acre site.
 - 2. Adopt Ordinance No. 4290 approving a zoning district map amendment to rezone the subject 92±-acre site from Open Space, Environmentally Sensitive Lands, Hillside District (O-S/ESL/HD), Single-Family Residential District, Environmentally Sensitive Lands, Hillside District (R1-7/ESL/HD), Single-Family Residential District, Environmentally Sensitive Lands, Hillside District (R1-35/ESL/HD), Industrial Park, Environmentally Sensitive Lands, Hillside District (I-1/ESL/HD), Central Business, Environmentally Sensitive Lands, Hillside District, Commercial Office, Environmentally Sensitive Lands, Hillside District (C-2/ESL/HD), to the 36± acres of Open Space, Environmentally Sensitive Lands (O-S/ESL) and 56± acres of Townhouse Residential, Environmentally Sensitive Lands (R-4/ESL) zoning district designations.
 - 3. Adopt **Resolution No. 10648** approving a Conditional Use Permit for a Golf Course on 36± acres, of the subject 92±-acre site, with the proposed Open Space, Environmentally Sensitive Lands (O-S/ESL) zoning district designations based off of Rezoning Case No. 17-ZN-2016.

Location: North of the northeast corner of N. Pima Road and N. Cave Creek Road **Presenter(s):** Jesus Murillo, Sr. Planner; and Taylor Reynolds, Sr. Planner **Staff Contact(s):** Randy Grant, Planning and Development Services Director, 480-312-2664, rgrant@scottsdaleaz.gov

Senior Planners Jesus Murillo and Taylor Reynolds gave a PowerPoint presentation (attached) on the proposed Major General Plan amendment, rezoning, and conditional use permit requests. Applicant representative John Berry gave a presentation on the requests for a Major General Plan amendment, rezoning, and conditional use permit.

Mayor Lane opened public testimony.

The following spoke in support of the Major General Plan amendment, rezoning, and conditional use permit requests:

- David Kandall, Scottsdale resident
- Harold Eastridge, Scottsdale resident
- Bob Borsch, Scottsdale resident
- Bill Robinson, Scottsdale resident
- Keith Johnson, Scottsdale resident
- Steven Draizin, Scottsdale resident
- Ben Viglietta, Desert Mountain Club employee
- Robert jones, Scottsdale resident
- Robert Ames, Desert Mountain Club employee

Mayor Lane closed public testimony.

MOTION AND VOTE – ITEM 1

Councilwoman Milhaven made a motion to adopt Resolution No. 10647 approving a Major General Plan Amendment to the City of Scottsdale 2001 General Plan, Ordinance No. 4290 approving a zoning district map amendment to rezone the subject 92±-acre site, and Resolution No. 10648 approving a conditional use permit for a golf course on 36± acres. Councilwoman Klapp seconded the motion, which carried 7/0.

2. Comprehensive Financial Policies and Governing Guidance

Request: Adopt **Resolution No. 10583** relating to Comprehensive Financial Policies and Governing Guidance as the formal guidelines for the City of Scottsdale's FY 2017/18 financial planning and management.

Presenter(s): Jeff Nichols, City Treasurer

Staff Contact(s): Judy Doyle, Budget Director, 480-312-2603, jdoyle@scottsdaleaz.gov

City Treasurer Jeff Nichols gave a PowerPoint presentation (attached) on the comprehensive financial policies and governing guidance.

MOTION AND VOTE - ITEM 2

Councilmember Korte made a motion to adopt Resolution No. 10583. Vice Mayor Littlefield seconded the motion, which carried 7/0.

3. Standard Practices and Processes for Gathering Public Feedback

Request: Presentation, discussion, and possible direction to staff regarding standard practices and processes for gathering public feedback.

Presenter(s): Brian Biesemeyer, Acting City Manager

Staff Contact(s): Kelly Corsette, Communications and Public Affairs Director, 480-312-2336, kcorsette@scottsdaleaz.gov

Communications and Public Affairs Director Kelly Corsette gave a PowerPoint presentation on standard practices and processes for gathering public feedback.

PUBLIC COMMENT - None

MAYOR AND COUNCIL ITEMS - None

ADJOURNMENT

The City Council General Plan Amendment Meeting adjourned at 6:46 P.M.

SUBMITTED BY:

Carolyn Jagger City Clerk

Officially approved by the City Council on

January 17, 2017

CERTIFICATE

I hereby certify that the foregoing Minutes are a true and correct copy of the Minutes of the General Plan Amendment Meeting of the City Council of Scottsdale, Arizona held on the 1st day of December 2016.

I further certify that the meeting was duly called and held, and that a quorum was present.

DATED this 17th day of January 2017.

Carolyn Jagger, City Clen

Item 1

2016 Major General Plan Amendment

5-GP-2016: Desert Mountain Parcel 19

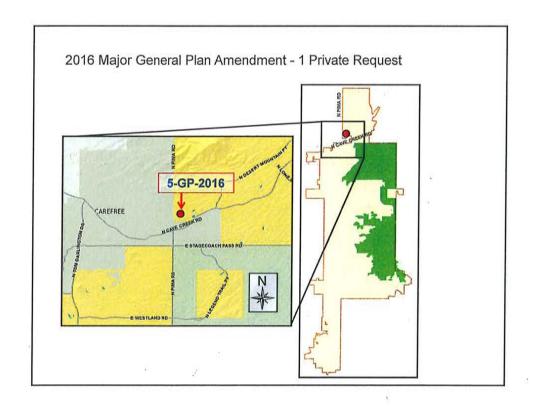
City Council
Adoption Hearing
December 1, 2016

Major Amendment Criteria

- An amendment to Scottsdale's General Plan is defined as a <u>major</u> amendment if it meets any one of the following criteria:
 - 1. Change in Land Use Category
 - 2. Area of Change
 - 3. Character Area Criteria
 - 4. Water/ Wastewater Infrastructure Criteria

State Statute – Required Process

- · Heard at a City Council same year as submitted
 - Submittal deadline: May 20, 2016
 - City Council hearing: December 1, 2016
- Requires additional, remote hearing of Planning Commission for public input – October 5, 2016
- Requires 2/3 majority vote of City Council



5-GP-2016 - Desert Mountain Parcel 19



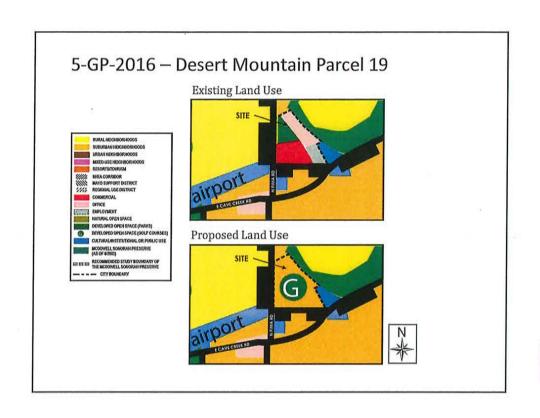


CONTEXT AERIAL

5-GP-2016

5-GP-2016 - Desert Mountain Parcel 19

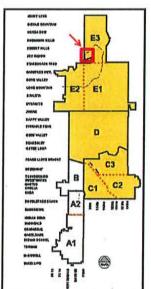
 Request for a major General Plan amendment to change the land use designation from Employment, Office, Commercial, Developed Open Space, and Rural Neighborhoods to Suburban Neighborhoods and Developed Open Space (Golf Courses) on a 91.7 +/- acre site located north of the northeast corner of Pima and Cave Creek Roads.



	To:	Group A	Group B	Group C	Group D	Group E	
From:	Land Use Plan Category						
Group A	Rural Neighborhoods	\rightarrow	Yes	Yes	Yes	Yes	 Change in Land Use Category Qualifies this as a major amendment
	Naturál Open Space						
Group B	Suburban Neighborhoods Developed Open Space Cultural/ Institutional or Public Use			You	Yes	Yes	
Group C	Urban Neighborhoods Resorts/Tourism	Yes			(17,771)	Yes	
Group D	Neighborhood Commercial Minor Office Minor Limployment	Yes	Yes			Yes	
Group K	Commercial Office Employment	Yen	Yes				
	Mixed Use Regional Use Overlay	7					

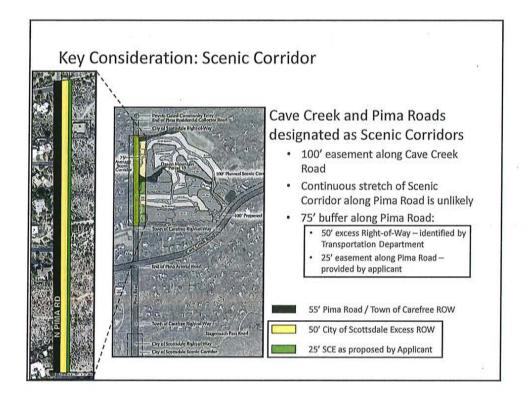
2. Area of Change Criteria

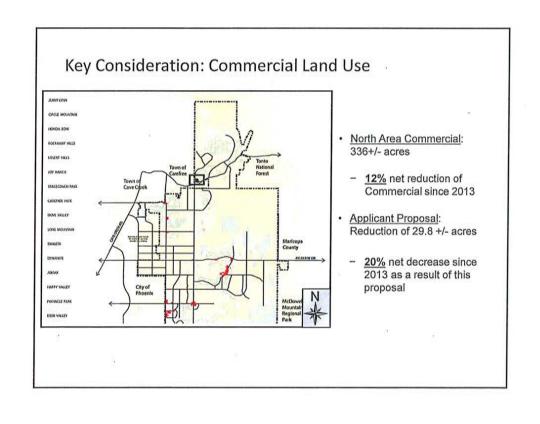
- A change in the land use designation that includes the following gross acreages:
 - Planning Zones A and B (White):10 or more acres
 - Planning Zones C, D and E (Yellow): 15 or more acres
 - Qualifies this as a major amendment



Key Considerations

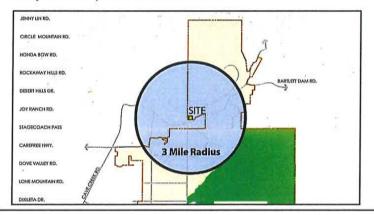
- · Scenic Corridor dedications on Pima and Cave Creek Roads
- Reduction in Commercial Applicant's Market Analysis





Key Consideration: Market Analysis (May 2016)

- · Vacancy Rates and viability within 3 miles of subject site:
 - Retail 17.9% not enough demand as a result of population in area
 - Office 23% area currently houses appropriate amount / location is not appropriate for a corporate office park – low market demand
 - Industrial Market "non-existent" lacking in location-criteria
- · Unlikely to develop as a commercial use



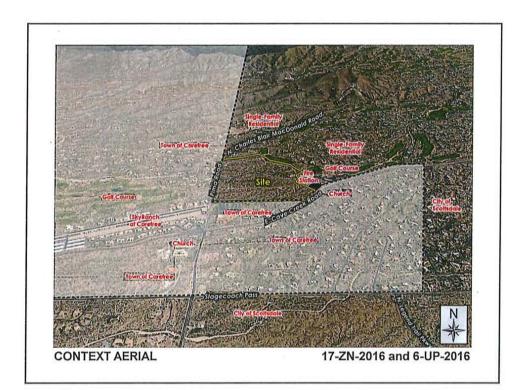
Community Involvement

- Applicant's Outreach Jan. 2016 present
- City Sponsored Open House Sept. 7th
- Planning Commission Oct. 5th
- Planning Commission Oct. 26th
 - · Recommendation for approval, 5-0
- Town of Carefree Letter of support Oct. 26th

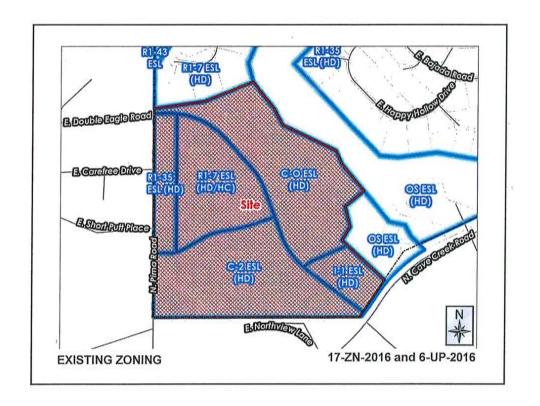
Desert Mountain Parcel 19

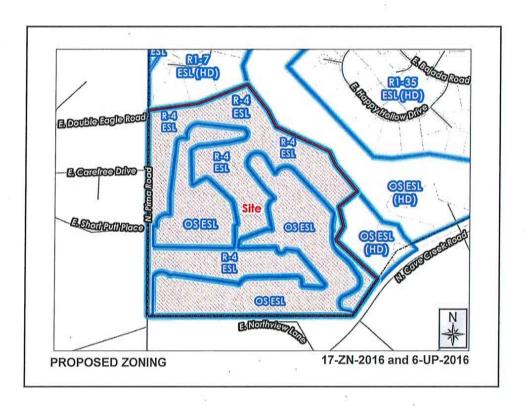
17-ZN-2016 and 6-UP-2016

Coordinator: Jesús Murillo Date: December 1, 2016









Existing Use:

Primarily Vacant (with a water pump facility, an interim fire station, and municipal well sites)

Proposed Use:

190-Unit Subdivision and Golf Course

Parcel Size:

92+/- acres

Density Allowed:

R1-7 at 0.83 du/ac (18.80 ac.) and

R1-35 at 1.04 du/ac (7.05 ac.)

Density Allowed:

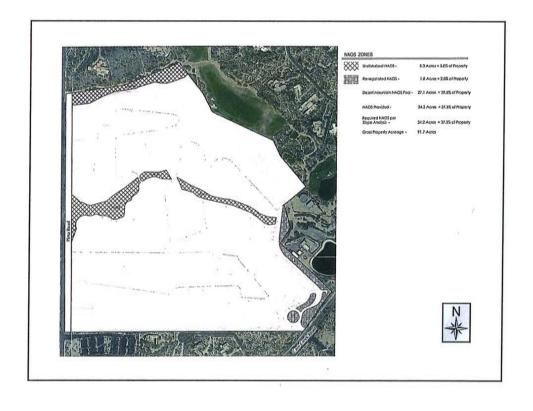
8.31 du/ac (straight R-4 zoning district)

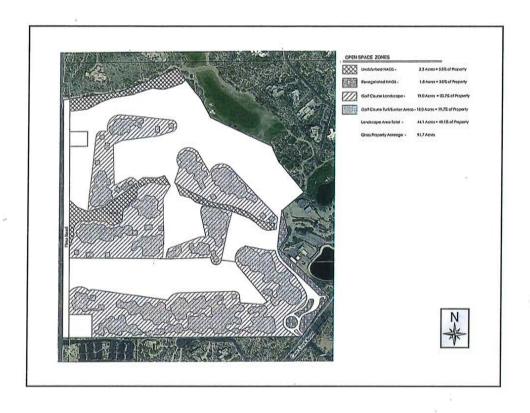
Density Proposed:

3.39 du/ac (56+/- acres of R-4 zoning) and

2.06 (92+/- acre site)



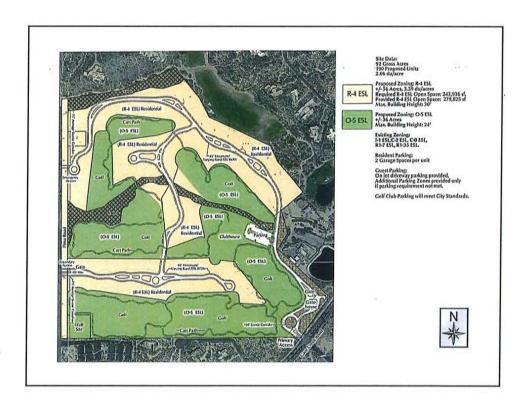






CONCLUSION (Key Considerations)

- Proposed zoning map amendment (17-ZN-2016) and Conditional Use Permit (6-UP-2016) are consistent with the proposed General Plan land use designations requested
- •Meets Conditional Use Permit Criteria for Golf Course
- •Meets ESL NAOS requirements
- •Consolidation and relocation of municipal well sites (two sites located along N. Pima Road)
- •Letter of support received from the Town of Carefree



SUPPLEMENTAL SLIDES

Existing Use: Primarily Vacant (with a water pump facility, an

interim fire station, and municipal well sites)

Proposed Use: 190-Unit Subdivision and Golf Course

•

92+/- acres

Buildings/Description: Desert Contemporary

Building Height Allowed: 30 ft. (R-4/ESL/HD), 30 ft. (O-S/ESL/HD), and

52 ft. (I-1/ESL/HD)

Building Height Proposed: 30 ft. (R-4/ESL) and 24 ft. (O-S/ESL)

NAOS Required: 34.2 Acres

NAOS Proposed: 34.2 Acres (7.1 acres on-site and

27.1 in Desert Mtn. NAOS bank)

Floor Area Allowed: 0.6 (I-1, 6.06 ac.), 0.6 (C-O, 29.85 ac.), and

0.8 (C-2, 29.93 ac.)

Floor Area Proposed: 0.00

Parcel Size:

Density Allowed: R1-7 at 0.83 du/ac (18.80 ac.) and

R1-35 at 1.04 du/ac (7.05 ac.)

Density Allowed: 8.31 du/ac (straight R-4 zoning district)
Density Proposed: 3.39 du/ac (56+/- acres of R-4 zoning) and

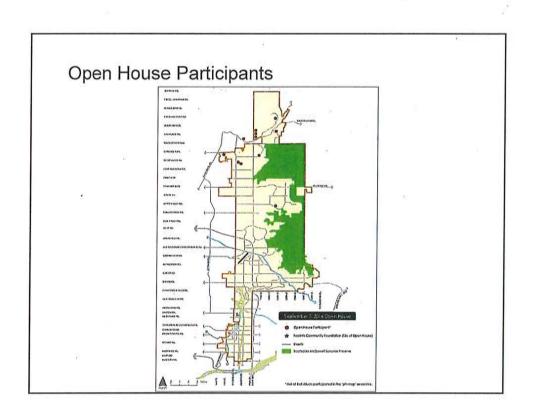
2.06 (92+/- acre site)

Conditional Use Permit Criteria:

- A. That the granting of such Conditional Use Permit will not be materially detrimental to the public health, safety or welfare. In reaching this conclusion, the Planning Commission and the City Council's consideration shall include, but not be limited to, the following factors:
 - Damage or nuisance arising from noise, smoke, odor, dust, vibration or illumination.
 - The proposed golf course and golf club use will not damage or nuisance from noise, smoke, odor, dust, vibration, or illumination. In fact, the golf course, which is primarily open space and generally a quiet use, is and will be an extremely sensitive neighbor to the surrounding homes and will be an amenity to the adjacent development (existing and proposed). The clubhouse will be nestled within the 91.7+/- acre development buffered by the surrounding golf course holes and Natural Area Open Space (NAOS). The proposed grading for the course takes into account the existing terrain of the area and is compatible with its surrounding environment.

- 2. Impact on surrounding areas resulting from an unusual volume or character of traffic.
 - The golf course use has a much lower impact on the volume and character of traffic as compare to the current Industrial, Commercial, and Office entitlements (see traffic study). Daily vehicular trips will be reduced by 93% as compared to the currently approved zoning. Primary access to the site will be provided via N. Cave Creek Road with secondary access via N. Pima Road.

- B. The characteristics of the proposed conditional use are reasonably compatible with the types of uses permitted in the surrounding areas.
 - The character of the existing golf course and clubhouse are extremely compatible with the surrounding low-density residential land use and established Desert Mountain community. NAOS will be provided in conformance to the City's requirement. NAOS together with the golf course will total approximately 48% open space on the property.



Suburban Neighborhoods Land Use Definition

Suburban Neighborhoods This category includes medium to small-lot single-family neighborhoods or subdivisions. Densities in Suburban Neighborhoods are usually more than one house per acre, but less than eight houses per acre. This category also includes some townhouses and can also be used for small lot single-family homes, such as patio homes. It can be incorporated into neighborhoods near the Downtown area and in or adjacent to other nonresidential activity centers. These uses may be used as a transition between less intense residential areas and non-residential areas, such as offices or retail centers. The terrain should be relatively flat, or gently sloping, to accommodate this density. Preservation of environmental features (particularly in desert settings near the mountains) is a key consideration and in the past has often been accommodated through master-planned communities or clustering.





Developed Open Space Land Use Definition





Developed Open Space Developed open space includes public or private recreation areas, such as golf courses and city parks. Some developed open space may also be used as drainage facilities for flood control. This designation applies to Indian Bend Wash, the Camelback Walk, and the TPC and Westworld facilities. Developed open spaces provide amenities for both residents and visitors. They may also provide links between neighborhoods. Their design should integrate with adjacent neighborhoods. Tourism and public uses are encouraged to locate next to developed open spaces

Town of Carefree – Letter & Request

- September 20, 2016 Letter addressed to Mayor Lane
 - Support for request
 - Concerns over traffic/drainage
- October 26, 2016 Letter addressed to City Staff
 - Agreement reached between Town of Carefree / Applicant

Item 2

Comprehensive Financial Policies

City Council December 1, 2016

Financial Policies

Background

- First adopted in FY 1994/95
- Promote sound financial planning and management of public funds
- Assist in making fiscal strategy and policy decisions
- Contribute to AAA bond rating

Categories

- Operating Management
- Capital Management
- Debt Management
- Reserve Management
- Financial Reporting

Financial Policies

Proposed
Notable Changes
for FY 2017/18

Operating Management Policy #3:

Annual budgets shall include documentation that programs departments met intended objectives ("effectiveness criteria") and provide value in terms of dollars allocated ("efficiency criteria").

Financial Policies

Rationale:

Modified to more appropriately indicate at what level of the organization effectiveness and efficiency criteria documentation will be included in annual budgets.

Operating Management Policy #17:

Any year-end General Fund operating surpluses not needed to restore contingency reserves or cover unforeseen shortfalls in the budget, but in no case less than: 1) twenty-five percent (25%) of construction privilege tax revenues; 2) one hundred percent (100%) of net interest income in excess of \$1.0 million; and 3) one and one tenths percent (1.1%) sales tax collected on food for home consumption (phased in over three years beginning in FY 2016/17) will be transferred to the General Fund Capital Improvement Program in the following fiscal year unless otherwise directed by City Council.

Financial Policies

Rationale:

Modified to include the sales tax on food for home consumption will be transferred to the Capital Improvement Program using a phased in approach.

Operating Management Policy #19:

Benefits and compensation will be administered in accordance with policy given by City Council. As part of a cost-containment strategy, total costs for health insurance premiums will be shared between the employer, employees and public safety disabled retirees. Total premiums will be evaluated on an annual basis to ensure they are reasonable and competitive and that total premiums are expected to provide adequate funding of anticipated claims and a reasonable level of loss reserves.

Financial Policies

Rationale:

Modified to clarify that 'retirees' refers to public safety disabled retirees.

New Operating Management Policy #20:

An annual General Fund transfer will be made to the Benefits Healthcare Self-Insurance Fund to subsidize the cost of providing healthcare benefits to sworn public safety disabled retirees.

Financial Policies

Rationale:

Added a policy to include City Council's direction to subsidize the cost of providing healthcare benefits to sworn public safety disabled retirees.

Operating Management Policy #21:

Property tax will be levied to recover: (1) general obligation debt service and (2) revenues required for the General Fund equal to (a) the prior year's revenue (b) plus new growth added to the tax roll and (b) (c) the prior year's tort liability payments as approved by City Council. Council may also approve the legally allowable maximum over the previous year's primary levy.

Financial Policies

Rationale:

Modified to further clarify that the property tax that will be levied for the General Fund includes new growth added to the tax roll.

Operating Management Policy #23

For the purpose of preparing the annual operating budget, the City Manager will include funds sufficient to provide increases of up to five percent (5%) based on performance for each qualified sworn police officer, firefighter, fire engineer and fire captain up to the maximum salary of the pay range unless otherwise directed by City Council.

Financial Policies

Rationale:

Modified to include an up to 5 percent increase based on performance for firefighters, fire engineers and fire captains.

Delete Capital Management Policy #27:

Future operating and maintenance costs
associated with new capital improvements will
be forecast and included in the Operating
Budget and five-year financial plan.

Financial Policies

Rationale:

Deleted policy to reduce redundancy and combined with Capital Management Policy #28.

Capital Management Policy #28:

Future operating, maintenance, and capital costs associated with new capital improvement contractual obligations approved by Council will be forecasted and included in the Operating Budget, five-year financial plan and the Capital Improvement Plan.

Financial Policies

Rationale:

Modified to also include new capital improvement program projects when forecasting future costs (intent of deleted Capital Management Policy #27).

Debt Management Policy #38:

Debt Service Reserve will be funded with secondary property taxes, levied by City Council, sufficient to pay the bonded indebtedness for General Obligation bond principal and interest (excluding Preserve General Obligation bonds). A debt service sinking fund will be maintained to account for these restricted revenues and debt payments, as well as any additional debt amounts deemed to be advisable and necessary for any public or municipal purposes.

Financial Policies

Rationale:

Modified to exclude preserve general obligation bonds when calculating the debt service reserve funded with secondary property taxes.

Staff Recommendation

Adopt Resolution No. 10583, the Comprehensive Financial Policies and Governing Guidance which will serve as the formal guidelines for the City of Scottsdale's FY 2017/18 financial planning and management.

Item 3

Standard practices and processes for gathering public feedback

Feedback

Follow-up so customers can rate the quality and contents of particular programs or services.

How did we do?
What could we do better?

Public Comment

The ability for members of the public to express thoughts and ideas on actual or proposed programs, projects and services delivered by the city.

What do you think? What would you like?

Surveys/Polls

Measuring the opinions and/or satisfaction of residents and customers using representative samples with high statistical validity.

How do people feel? What do people do?

Feedback	(
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Public Comment

Surveys/Polls

Use at department discretion.

Use at department discretion.

Use only with City Manager approval.

Public participation plan for larger projects.

Conduct via qualified third-party.

When collecting feedback online/electronically, use methods to protect against exploits and ensure authentic responses.